Message Text

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ACTION EB-11

INFO OCT-01 EA-11 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

DOTE-00 INR-10 NSAE-00 RSC-01 FAA-00 L-03 SS-20 NSC-07

DRC-01 SSO-00 NSCE-00 INRE-00 /074 W

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O 270952Z JUN 74

FM AMEMBASSY MANILA

TO SECSTATE WASHDC IMMEDIATE 4735

AMEMBASSY KUALA LUMPUR IMMEDIATE

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CORRECTED COPY

CIVAIR DEL MEADOWS

E.O. 11652: N/A

TAGS: EGEN, ETRN, US, RP

SUBJECT: CIVAIR US/RP NEGOTIATIONS

REF: (A) STATE 137638 (B) MANILA 7666 (C) MANILA 7446

1. SUMMARY. EMBASSY FINDS FIRST ALTERNATIVE PROPOSED PARA 4 REF A LIKELY TO BE MORE THAN TRAFFIC WILL BEAR, BUT SEES PROMISE IN POSSIBLE VARIATIONS SUGGESTED PARAS 6 AND 7. GOP PROBLEMS WITH FIRST ALTERNATIVE ARE (A) CIMMITMENT TO A CAPACITY REGIME WHICH IN TWO YEARS WILL BE SUBSTANTIALLY BALANCED IN US FAVOR; (B) IMMEDIATE GRANT OF HONG KONG; AND (C) EXPLICIT PROGRAM TO RETAIN AND EXPAND PRESENT ALL CARGO SERVICES. BELIEVE A COMPROMISE POSSIBLE ON BASIS PROPOSAL OUTLINED BELOW. END SUMMARY.

2. EVERYONE ON US SIDE, EXCEPT NWA SEEMS AGREED THAT A ONE YEAR PROPOSAL AS ADVANCED BY ROMULO IS NOT ENOUGH REWARD FOR THE SUBSTANTIAL OPPORTUNITY OPENED TO PAL WITH INAUGURATION OF DC-10S AND ENTRY OF GUAM MARKET. LIMITED OFFICIAL USE

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EMBASSY AGREES BUT HAS TRIED, ESPECIALLY IN DISCUSSION

WITH PANAM REPS (HALE AND MACKENZIE) TO POINT OUT THAT THERE ARE REAL RISKS OF OVERLOADING THIS DEAL. WHEN ALL IS SAID AND DONE, CROSSING THAT LINE BROUGHT TALKS TO A HALT. AS A RESULT THOSE TALKS, HOWEVER, WE KNOW THE CRITICAL GOP STICKING POINTS:

- (A) A REGIME THAT RUNS MUCH BEYOND THEIR CLEAR INTERESTS IN DC-10S AND GUAM IS HARD TO GET THEM FOCUSED ON. SUSPICIONS AND WORRIES MOUNT RAPIDLY THEREAFTER;
- (B) PAYMENT FOR GUAM THEY FEEL ALREADY HAS BEEN MADE. A DEAL THAT EXTRACTS NEW PAYMENT (HONG KONG) AND INSISTS ON BINDING AS WELL AS EXPANDING THE OLD PAYMENT (FTL) IS MORE THAN THEY EXPLICITY SEEM ABLE TO SWALLOW.
- (C) A CAPACITY REGIME THAT MATERIALLY OUTWEIGHS PAL GAINS IN GAINS FOR PANAM AND NWA HAS, AND EVIDENTLY WILL CONTINUE TO TURN GOP OFF. THE TOTAL CAPACITY REGIME AT THE END OF TWO YEARS UNDER OUR FIRST ALTERNATIVE RUNSABOUT 3:2 IN OUR FAVOR ASSUMING PAL CONFIGURES THE DC-10 AS AN AIRBUS AND IT WOULD BE CLOSE TO PARITY ON A 60 PERCENT USSEAT AVAILABILITY, ONLY ON THE SAME DC-10 (PLUS 350) SEATING ASSUMPTION.
- 3. WE DO NOT SEE A SALEABLE PACKAGE, THEREFORE, IN THE FIRST ALTERNATIVE, BUT WE ARE ALSO EAGER TO GET BIGGEST AND MOST ENDURING POSSIBLE DEAL? FOR WASHINGTON CONSIDERATION, AND, WE HOPE, FOR EXTENSIVE COMMENT FROM KL, WE SEE SOME PROMISE IN THE FOLLOWING:

A. TWO-YEAR CAPACITY REGIME AS FOLLOWS:

JULY 15, 1974 JUNE 1, 1975 PAL 3 DC-10S 7DC-10S

3 DC 8-63S

1 DC 8-50

NWA 3 B-747S 4 B-747S

PANAM 3 B-747S 4 B-747S

B. GUAM WILL BE ADDED TO PAL'S FOREIGN AIR CARRIER LIMITED OFFICIAL USE

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PERMIT, INCLUDING FULL TRAFFIC RIGHTS TO AND THROUGH ON ALL FLIGHTS.

C. HONG KONG OR BANGKOK OR SINGAPORE WILL BE ADDED TO PANAM'S PICAB PERMIT WITH FULL TRAFFIC RIGHTS ON ALL FLIGHTS.

D. TACITLY NEITHER SIDE WILL UNDERTAKE TO ALTER THE PRESENT ALL-CARGO REGIME FOR THE AGREED LIFE OF THE ABOVE

ARRANGEMENT.

E. ALL THE FOREGOING ARRANGEMENTS TO ENTER INTO EFFECT ON EXCHANGE OF NOTES.

4. WE ARE STILL NOT REPEAT NOT CERTAIN THAT A ONE-YEAR DEAL INVOLVING HONG KONG OR ANOTHER ACCEPTABLE BEYOND POINT FOR PANAM IS OUT OF THE BALLPARK, BUT WE THINK THE TWO YEAR DEAL SHOULD BE GIVEN A THOROUGH TRY.

5. TEXTS REQUESTED REF A TRANSMITTED MANILA 7666. SULLIVAN

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: CIVIL AVIATION, POLICIES, NEGOTIATIONS, AIR ROUTES, AIR SCHEDULES

Control Number: n/a Copy: SINGLE Draft Date: 27 JUN 1974 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: BoyleJA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974MANII A07668

Document Number: 1974MANILA07668 Document Source: CORE Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: N/A Errors: N/A

Film Number: D740171-0139

From: MANILA

Handling Restrictions: n/a

Image Path:

Legacy Key: link1974/newtext/t1974069/aaaaagzb.tel Line Count: 127 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION EB

Original Classification: LIMITED OFFICIAL USE

Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators:

Previous Classification: LIMITED OFFICIAL USE Previous Handling Restrictions: n/a
Reference: (A) STATE 137638 (B) MANILA 7666 (C)
Review Action: RELEASED, APPROVED
Review Authority: BoyleJA

Review Comment: n/a
Review Content Flags:

Review Date: 22 JUL 2002 **Review Event:**

Review Exemptions: n/a
Review History: RELEASED <22 JUL 2002 by kelleyw0>; APPROVED <24 MAR 2003 by BoyleJA>

Review Markings:

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: CIVAIR US/RP NEGOTIATIONS

TAGS: EGEN, ETRN, US, RP To: STATE KÚALA LÚMPUR

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005